

**Town of  
Bay Roberts  
Municipal Plan Amendment  
No. 1, 2012**

**Prepared for the**

**Town of  
Bay Roberts**

**By**

**CBCL Limited  
September, 2012**

# Town of Bay Roberts Municipal Plan Amendment No. 1, 2012

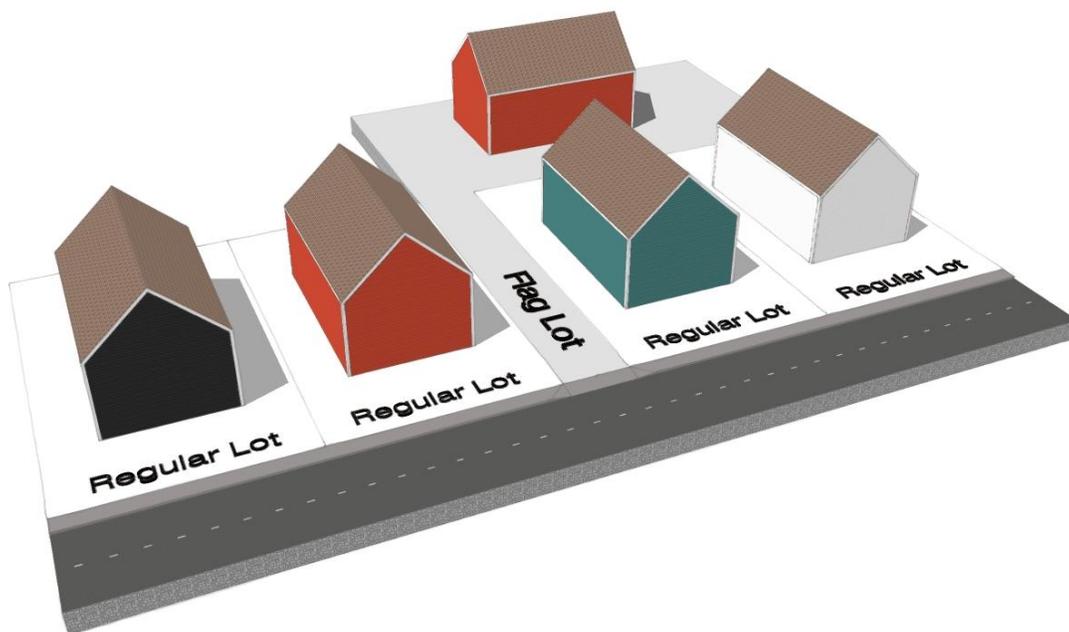
## Introduction

The Town of Bay Roberts, incorporated in 1951, completed and approved a review of its 2003 Municipal Plan in 2011. The Town now wishes to amend the Municipal Plan and Development Regulations. This report has been prepared to explain the proposed changes, and to serve as a basis for consideration by the general public before they are approved by Council and submitted to the Minister of Municipal and Provincial Affairs for registration.

## Background

### Backlot Development

The Town has been receiving a number of development proposals for development of single residential building lots in areas where the land does not have sufficient frontage on existing developed streets. The lots typically have access to a public street with the largest portion of the lot located behind existing, developed lots that front on and have access to the street. Such lots are known as “flag” lots and the development of such lots is commonly referred to as “backlot” development.



Backlot development will be limited to existing residential areas where the development will not prevent future development of adjoining undeveloped lands. It is most suited to locations where there is sufficient land for a lot to be developed but topography or other constraint exists that would preclude development of adjoining lands on a more comprehensive basis.

In considering applications for backlot development, Council will consider the impact that development of such lots will have on adjoining developed lots, particularly with respect to the placement of dwellings relative to one another, and the access to them and will consult with adjoining property owners prior to issuing any approvals.

Other factors that will be considered include the safety and adequacy of access of the lot to the street, the sharing of access to the street by more than one dwelling and the servicing of the lot with municipal piped water and sewer services.

A corresponding Development Regulations Amendment will add specific standards for backlot development in residential use zones.

#### Residential Development

The Town has received numerous requests from private land owners to re-designate current land use designations to accommodate more residential developments. Council proposes to amend the Municipal Plan by re-designating a number of areas to the Residential land use designation. These include changing Rural, Environmental Protection, and Comprehensive Development Area-Mad Rocks Heritage Area land use designations to the Residential land use designation and include both serviced and unserviced lands.

#### Commercial Development

Council is proposing to re-designate the area at the intersection of Highway 75 and the CB Access Road from the Industrial land use designation to the Commercial land use designation. In anticipation for this “Power Centre” development, the purpose of this re-designation is to accommodate a commercial park, which may include highway commercial, large format/“big box” retail and local businesses.

A corresponding Development Regulations Amendment will rezone these areas to the appropriate land use zone.

#### Sustainable Development

The Town submitted its Municipal Plan to the Department of Municipal Affairs in fulfillment of its requirements for an Integrated Community Sustainability Plan. The Province requested that specific section headings be added to the Plan with corresponding context for items relating to governance and partnerships and these are proposed to be added to the Plan text.

# Amendment No. 1

The Bay Roberts Municipal Plan shall be amended as follows:

## Backlot Development

1. Section 4.1.2- Policies for Residential Land Use Designations is amended by adding the following as Policy R-11:

**Policy R-11 - Backlot Development** - Notwithstanding Policy G-6 and Policy R-6, limited backlot development may be considered in areas designated for residential use and zoned Residential II in the Development Regulations. Such development may be considered where:

1. There is sufficient land for a lot to be developed, but topography or other constraints would preclude development of adjoining lands on a more comprehensive basis;
2. The lot will be serviced by municipal piped water and sewer;
3. The lot will have adequate access to an existing public street;
4. There is no objection from abutting property owners who may be affected by the proposed development.



Backlot development will not be permitted where it would prevent future development of adjoining undeveloped lands.

## Residential Development

2. Re-designating lands east of Veterans Memorial Highway (Route 75), north of Earles Road and east of Gosse Pond Hill, to the Residential land use designation, from the Rural land use designation. The lands to be re-designated are shown on the attached Town of Bay Roberts Future Land Use Map 1, Amendment No. 1, 2012.
3. Re-designating lands west of Veterans Memorial Highway (Route 75), south of Shearstown Road, to the Residential land use designation, from the Rural land use designation. The lands to be re-designated are shown on the attached Town of Bay Roberts Future Land Use Map 1, Amendment No. 1, 2012.
4. RE-designating lands along Water Street and Mercers Cove, to the Residential land use designation, from the Environmental Protection land use designation. The lands to be re-designated are shown on the attached Town of Bay Roberts Future Land Use Map 2, Amendment No.1, 2012.
5. Re-designating lands along Water Street, between Whitney Street and Walsh's Hill, to the Residential land use designation, from the Environmental Protection land use designation. The lands to be re-designated are shown on the attached Town of Bay Roberts Future Land Use Map 2, Amendment No. 1, 2012.

6. Re-designating lands along Front Road and Frenchs Cove, to the Residential land use designation, from the Comprehensive Development Area- Mad Rocks Heritage Area land use designation. The lands to be re-designated are shown on the attached Town of Bay Roberts Future Land Use Map 4, Amendment No. 1, 2012.

#### Commercial Development

7. Replacing **Section 4.3.2 Policies: Policy C-1 – Commercial Lands** with the following (*change in italics*):

**Policy C-1 - Commercial Lands** are intended for a range of commercial uses such as retail, professional, medical and personal service uses, office and assembly uses. In the Development Regulations implementing this Plan, lands shall be zoned to identify areas for general commercial retail uses, offices and for traffic dependent commercial uses such as service stations along the access road from the existing Conception Bay North Highway to the Bypass Road. *Shopping centres and large format shops shall be a permitted commercial use.* Agriculture, in the form of commercial greenhouses, nurseries and markets may also be considered.

8. Re-designating lands at the intersection of Highway 75 and the CB Access Road, to the Commercial land use designation, from the Industrial land use designation. The lands to be re-designated are shown on the attached Town of Bay Roberts Future Land Use Map 5, Amendment No. 1, 2012.

#### Planning Context

9. Section 2.0 Planning Context is amended by adding the following:

##### **2.6 Planning for Sustainable Governance**

Bay Roberts has an active Municipal Council comprised of seven Councillors. Members of Council are involved in a number of committees, including the Recreation Committee, Economic Development Committee, Tourism Committee, and the Bay Roberts Festival of Lights Organizing Committee. The administration of town business is carried out by qualified staff that includes the Chief Administration Officer, Town Clerk, Accounts Receivable Clerk, Clerk Receptionist, Directors of the Departments of Development and Tourism, and Recreation and Sports, Works Superintendent, Seasonal Maintenance Supervisor, Municipal Enforcement Officer and Fire Chief.

Municipal elections have been fairly well attended, however, like much of Newfoundland and Labrador, and even Canada-wide, voter turnout has decreased over time and it is increasingly challenging to restore community engagement. In the future we will need to consider how to use both new and traditional methods of public engagement to increase interest in municipal matters.

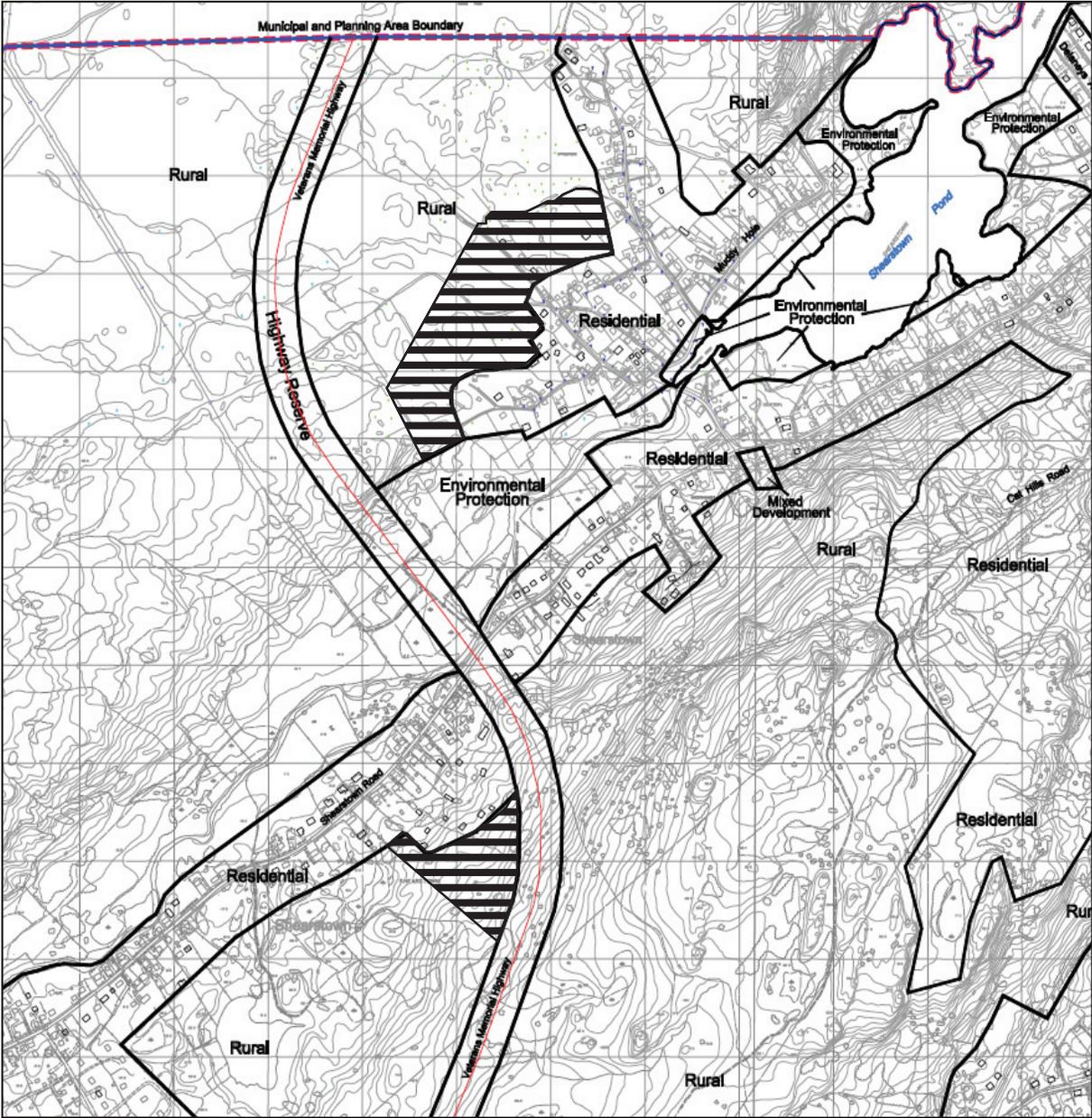
##### **2.7 Collaborations and Partnerships**

Currently there is little regional cooperation occurring in Bay Roberts. We support and have an ongoing partnership with the Bay Arena Association which serves the Region and our Recreation Department has forged a Sport Tourism Alliance with the Towns of Harbour Grace and Carbonear. We participate in a Joint Council process and are willing to work on any regional issues with member municipalities. Within the tourism industry, our Department of Economic Development and Tourism is continually working on regional and provincial and co-operation. While we are not looking to expand into other regional operations at this time, there is an opportunity to strengthen our existing partnerships.

# Town of Bay Roberts

## Future Land Use Map 1

### Amendment No. 1, 2012



 Area to be redesignated from Rural to Residential

Dated at Bay Roberts, Newfoundland and Labrador

This \_\_\_\_ day of \_\_\_\_\_, 2012

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
Clerk

I certify that this Municipal Plan for the Town of Bay Roberts has been prepared in accordance with the requirements of the *Urban and Rural Planning Act, 2000*.

\_\_\_\_\_  
Mary Bishop, FCIP

Mary D. Bishop, MURP, FCIP  
Senior Project Manager  
Environmental Services

187 Kenmount Road  
St. John's, Newfoundland  
Canada, A1B 3P9



**Town of Bay Roberts**  
**Future Land Use Map 2**  
**Amendment No. 1, 2012**



 Area to be redesignated from Environmental Protection to Residential

Dated at Bay Roberts, Newfoundland and Labrador

This \_\_\_\_ day of \_\_\_\_\_, 2012

\_\_\_\_\_  
 Mayor

\_\_\_\_\_  
 Clerk

I certify that this Municipal Plan for the Town of Bay Roberts has been prepared in accordance with the requirements of the *Urban and Rural Planning Act, 2000*.

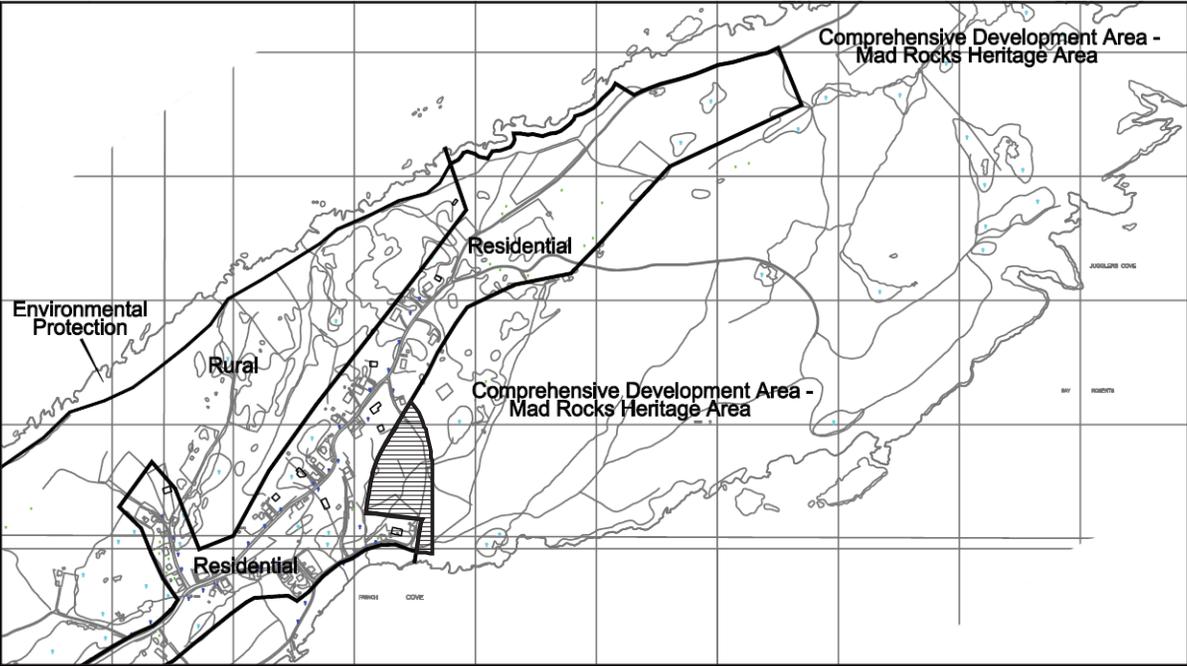
\_\_\_\_\_  
 Mary Bishop, FCIP

Mary D. Bishop, MURP, FCIP  
 Senior Project Manager  
 Environmental Services

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Town of Bay Roberts  
 Future Land Use Map 3  
 Amendment No. 1, 2012



 Area to be redesignated from Comprehensive Development Area - Mad Rocks Heritage Area to Residential

Dated at Bay Roberts, Newfoundland and Labrador  
 This \_\_\_\_ day of \_\_\_\_\_, 2012

\_\_\_\_\_  
 Mayor

\_\_\_\_\_  
 Clerk

I certify that this Municipal Plan for the Town of Bay Roberts has been prepared in accordance with the requirements of the Urban and Rural Planning Act, 2000.

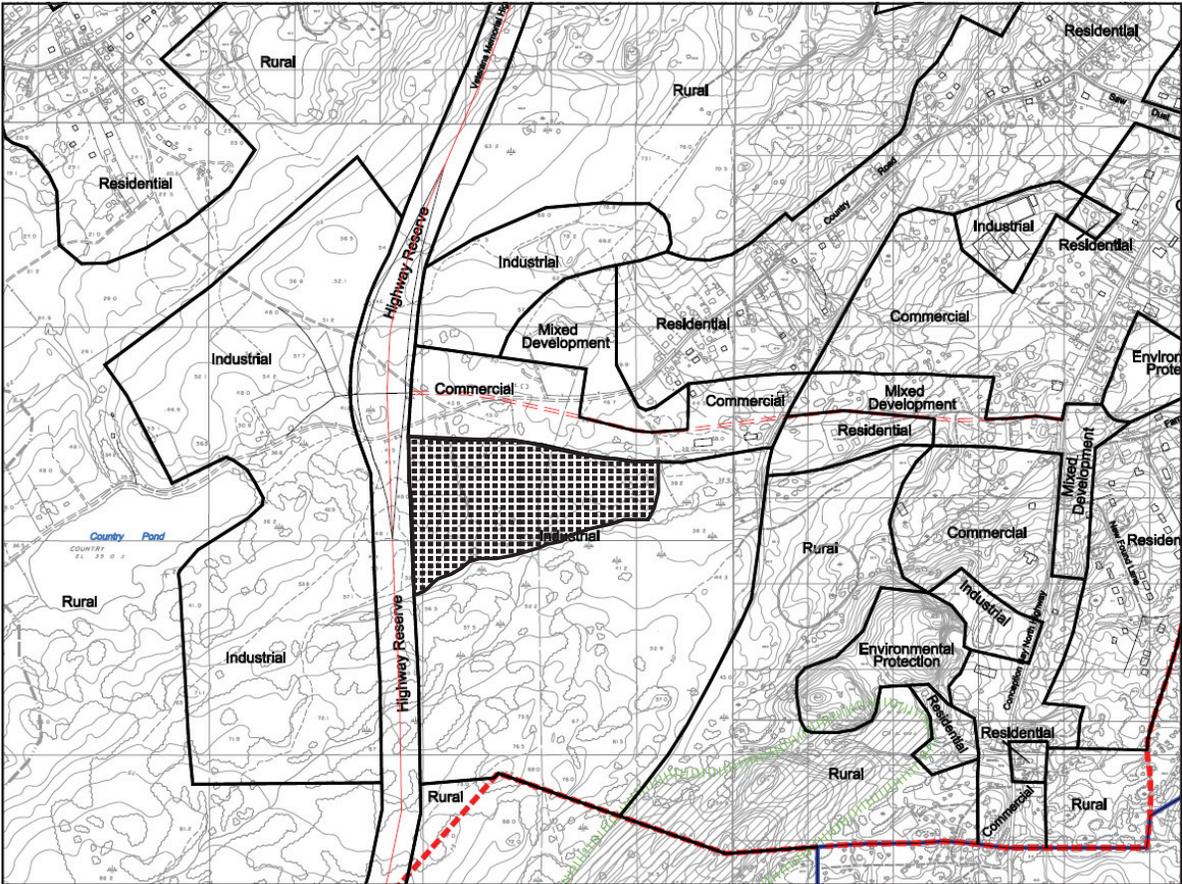
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 Canada, A1B 3P9



# Town of Bay Roberts Future Land Use Map 4 Amendment No. 1, 2012



 Area to be redesignated from Industrial to Commercial

Dated at Bay Roberts, Newfoundland and Labrador

This \_\_\_\_ day of \_\_\_\_\_, 2012

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
Clerk

I certify that this Municipal Plan for the Town of Bay Roberts has been prepared in accordance with the requirements of the Urban and Rural Planning Act, 2000.

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